

LOCAL AGENCY FORMATION COMMISSION COUNTY OF SAN BERNARDINO

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DATE: JUNE 4, 2004

FROM: KATHLEEN ROLLINGS-McDONALD, Executive Officer

TO: LOCAL AGENCY FORMATION COMMISSION

SUBJECT: Agenda Item #10 — LAFCO 2923 — Service Review and Sphere Of Influence Update for the City of Colton

INITIATED BY:

San Bernardino Local Agency Formation Commission

RECOMMENDATION:

1. Determine that LAFCO 2923 is statutorily exempt from environmental review and direct the Clerk to file a Notice of Exemption within five days;
2. Make the findings related to a service review required by Government Code Section 56430, and determine that the existing sphere of influence for the City of Colton should be affirmed as presently configured; and,
3. Adopt LAFCO Resolution #2824 setting forth the Commission's findings and determinations on this issue.

BACKGROUND INFORMATION:

This proposal was initiated by the Local Agency Formation Commission on January 15, 2003 in response to state mandates requiring service reviews and sphere of influence updates for all cities and special districts on a rotating five-year schedule. LAFCO 2923, in general, is a routine, non-controversial service review and sphere of influence update for the City of Colton. Included as Attachment #1 to this report are maps which identify the boundaries and sphere of influence for the City of Colton. Attachment #2 to this report is a

summary profile of the City of Colton and a copy of the survey response provided by the City to the factors required by Government Code Section 56430 for a service review.

The major points of consideration within the survey response provided by the City of Colton are outlined as follows:

1. The City is not proposing any changes to its sphere of influence. Unincorporated sphere territory is confined to the totally surrounded island within the City's northwestern area, the islands along the La Cadena corridor and in the southeastern portion of the City sphere in Reche Canyon. The City is bordered by the City of Rialto and its sphere on the west, the City of San Bernardino boundary on the north, City of Loma Linda boundary on the east, and the Riverside County line on the south.
2. The City of Colton is a full-service city providing the services of general government, fire protection, land use planning, code enforcement, building and safety functions, recreation services, roads, electric utility, water and sewer services within its corporate limits.

The City currently provides the following services outside its corporate limits through individual contract. For the most part, the existing contracts were entered into prior to the implementation of Government Code Section 56133. The exceptions to this include:

- a. The Cities of Grand Terrace and Colton entered into an agreement that provides animal control services to the City of Grand Terrace by the City of Colton. This contract would come under the exemption provisions of Government Code Section 56133; however, such a request was not made at the time that the contract was signed in July 2003.
- b. The Commission declared the agreement between the City of Colton and property owners within the Highgrove community to receive sewage treatment services exempt from the provisions of Government Code Section 56133 (SC#212 – considered at the November 19, 2003 hearing).

However, the City is aware that all future such agreements are required to be reviewed and authorized by LAFCO prior to their final implementation pursuant to the provisions of Government Code Section

56133. The following services are provided outside the existing City boundaries:

SERVICE	FUNCTIONS
Animal Control	Animal control provided by the City of Colton Police Department to the City of Grand Terrace – contract entered into July 15, 2003.
Water	Domestic water service provided to the Scotch Lane portion of the City of Loma Linda by contract.
Sewer	Collection, transportation, treatment, reclamation, disposal – Scotch Lane area of the City of Loma Linda. Provides sewage treatment for the City of Grand Terrace (as successor to the Zone H of CSA 70). Sewage treatment is anticipated to be provided to a portion of the Highgrove area of Riverside County by contract.
Fire Protection	Contract with County Service Area 38 to provide fire protection, rescue, and emergency medical services to the City of Colton sphere of influence area which comprises Improvement Zone H of CSA 38. The City provides paramedic services to the unincorporated territory through contract with County Service Area 38.

3. The City currently receives the following services through outside service providers/contractors:

SERVICE	FUNCTIONS
Refuse Collection	Colton Disposal (Taormina Industries) has franchise for refuse pick-up within City boundaries
Ambulance	Franchise granted by City to American Medical Response as directed by the Inland Counties Emergency Medical Authority (ICEMA)
Vector Control	Contracts with the County of San Bernardino Vector Control Program for the provision of service. Area included in the benefit assessment authorized by County Resolution No. 3103

4. The City of Colton and its sphere of influence are overlaid by the following public agencies:

San Bernardino Valley Municipal Water District
East Valley Resource Conservation District (portion)
Riverside-Corona Resource Conservation District (portion)
West Valley Water District (portion)

The City's sphere of influence is overlaid by the following additional public agencies:

County Service Area 38
County Service Area 70 (multiple authorized services)
County Service Area SL-1 (portion - streetlighting)

It is noted that none of the adjacent or overlaying agencies have identified any concerns with the existing sphere of influence as established for the City of Colton.

CONCLUSION:

Based on the information outlined above, and the response from the City of Colton, staff recommends that the Commission uphold and affirm the existing sphere of influence for the City. In addition, staff recommends that the Commission adopt Resolution #2824 which sets forth written responses to the statutory factors related to service reviews and sphere of influence studies.

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Attachments:

1. Map of the Existing Sphere of Influence of the City of Colton
2. Summary City Profile Sheet and Survey Response Provided by the City of Colton
3. Response from Tom Dodson and Associates
4. Draft Resolution #2824